## (Harroutouncil) <br> LONDON

| Meeting: | Tenants' and Leaseholders' Consultative Forum |
| :--- | :--- |
| Date: | 26 March 2007 |
| Subject: | Housing Revenue Account (HRA) 5 year Budget <br> Analysis 2004-05 to 2008-09 |
| Key Decision: | No |
| Responsible Officer: | Myfanwy Barrett <br> Director of Financial and Business Strategy |
| Portfolio Holder: | David Ashton <br> Deputy Leader <br> Portfolio Holder for Finance and Business Matters |
| Exempt: | No |
| Enclosures: | None |

## SECTION 1 - SUMMARY AND RECOMMENDATIONS

This report provides an analysis of the HRA budget over a 5year period from $2004-05$ to 2008-09. It compares the budget as originally set out in the HRA business plan with outturn/revised budgets put to and agreed by Cabinet as part of the medium term budget strategy.

## RECOMMENDATIONS:

## FOR INFORMATION ONLY

REASON: The information provided was requested by TLCF at its meeting on $24^{\text {th }}$ January 2007

## SECTION 2 - REPORT

1. A 30 year HRA business plan based on prudential borrowing to finance the decent homes improvement works was submitted to and approved by Government Office for London (GOL) in January 2007. The plan included a detailed 4-yr detailed budget based on a number of stated financial assumptions. When the annual budget is set each year, the budget as set out in approved business plan is reviewed and updated to ensure the medium term budget strategy adequately reflects current and future service requirements.
2. The report below compares detailed budgets as set out in the business plan with outturn/revised budgets in the medium term budget strategy. The annual budget review in January 2007 had regard for the initial financial assumptions that underpinned the business plan, the HRA zero based budget review completed in March 2005, outturn from previous years and current service pressures, priorities and challenges.
3. Highlighted below are key areas of difference between balances set out in the business plan and outturn/revised budgets.

## Balances

4. Accumulated balances at the start of year 1 (2004-05) of the business plan were $£ 3 \mathrm{~m}$. Accumulated balances as at end of year 3 (2006-07) of the plan, are expected to be $£ 6 \mathrm{~m}$ reflecting the estimated outturn position in 2006-7 of $£ 1 \mathrm{~m}$ surplus.
5. In the first three years of the business plan, outturn balance was significantly higher than forecast. In year 4 (2007-08), the business plan estimated annual surplus of $£ 853 \mathrm{k}$ has been revised downward to make adequate provision for service requirements.

Year 1-2004-05
6. Business Plan $£ 18 \mathrm{k}$ surplus, Outturn $£ 1.6 \mathrm{~m}$ surplus. Key areas of change:

- $£ 750 \mathrm{k}$ - lower than expected contribution to repairs arising from significant capitalisation of major repairs costs and implementation of cost reviews,
- $£ 431 \mathrm{k}$ - lower than expected supervision \& management costs
- $£ 257 \mathrm{k}$ - unrealised Almo set up costs
- $£ 170 \mathrm{k}$ - lower cost of borrowing


## Year2-2005-06

7. Business Plan $£ 145 k$ deficit, Outturn $£ 253 k$ surplus. Key areas of change:

- $£ 788 \mathrm{k}$ - lower supervision \& management costs
- $£ 153 \mathrm{k}$ - higher dwelling income recovered
- $£ 542 \mathrm{k}$ - higher bad debt provision


## Year 3-2006-07

8. Business Plan $£ 233 k$ surplus, estimated Outturn $£ 1.2 \mathrm{~m}$ surplus. Key areas of change:

- $£ 310$ k - lower contingency and bad debt provisions,
- $£ 544 \mathrm{k}$ - lower than expected costs of capital borrowing, and
- £153k - lower supervision \& management costs


## Year 4-2007-08

9. Business Plan $£ 853 k$ surplus, revised budget $£ 219 k$ surplus, a reduction of £634k. Key areas of change:

- $£ 687 \mathrm{k}$ - higher contribution to repairs
- $£ 313 \mathrm{k}$ - higher rental garage and other rental income
- $£ 1 m$ - higher revenue contribution to capital investment
- $£ 521 \mathrm{k}$ - realignment of cost of borrowing
- $£ 219 \mathrm{k}$ - lower supervision \& management costs


## Year 5-2008-09

10. Detailed business plan budget not available for comparison. The medium term budget strategy estimated a budget surplus of $£ 235 \mathrm{k}$ in 2008-09.

## Use of HRA Balances

11. The HRA is a ringfenced account and surplus or expenditure cannot be transferred to or from the General Fund. Central service costs can be transferred between the two to cover the costs to be borne by the HRA. The HRA retains the surplus and funds any in year deficit should that arise. Any surplus or deficit is carried forward and forms part of the accumulated retained balance.
12. The HRA position continues to be robust with projected balances at end March $2006-07$ of $£ 7 \mathrm{~m}$. The balances are generally available to meet long term pressures such as investing in the improvement in tenants homes to support the achievement of decent homes.

## SECTION 3 - STATUTORY OFFICER CLEARANCE

| Chief Finance Officer | $\boxed{\checkmark}$ Name: Anil Nagpal |
| :--- | :--- |
|  | Date: 7 February 2007 |
| Monitoring Officer | $\boxed{\checkmark}$ |
|  | Name: David Galpin |
|  | Date: 19 February 2007 |

## SECTION 4 - CONTACT DETAILS AND BACKGROUND PAPERS

Contact: Carol Maduka
Service Manager, Urban Living Finance 02084241672

Background Papers: $\quad 30$ year HRA Business Plan HRA Medium Term Budget Strategy
HOUSING REVENUE ACCOUNT (HRA) - 5 YEAR BUDGET SUMMARY

| Year 1 |  |  | Year 2 | Year 3 |  |  | Year 4 |  | Year 5 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Original <br> Budget <br> 2004-05 <br> (Option <br> Appraisal) | Final Outturn 2004-05 | Original Budget 2005-06 (Option Appraisal) | $\begin{array}{\|c\|} \hline \text { Final Outturn } \\ 2005-06 \end{array}$ | Original Budget 2006-07 (Option Appraisal) | Forecast Outturn 2006-07 | Original Budget 2007-08 (Option Appraisal) | Approved Budget 2007-08 (Cabinet) | Original Budget 2008-09 (Option Appraisal) | Approved Budget 2008-09 (Cabinet) |
| Expenditure | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ |
| Employee Costs | 3,258,185 | 3,416,504 | 3,151,725 | 2,814,652 | 2,901,725 | 2,925,531 | 2,661,530 | 2,961,797 | n/a | 3,050,651 |
| Supplies \& Services | 1,562,040 | 1,473,043 | 1,589,628 | 1,399,797 | 1,564,628 | 1,561,490 | 1,539,628 | 1,599,270 |  | 1,599,270 |
| Central Recharges | 1,855,140 | 1,760,753 | 1,829,580 | 1,511,369 | 1,829,580 | 1,411,180 | 1,829,580 | 1,411,180 |  | 1,411,180 |
| Employee Costs - Needs/Strategy |  |  | 182,018 |  | 134,544 | 343,905 | 134,544 | 354,222 |  | 364,849 |
| 1 T Projects | 74,890 |  | 70,000 | 74,091 | 70,000 | 70,000 | 70,000 | 70,000 |  | 70,000 |
| Miscellaneous | 119,780 |  | 110,240 | 64,876 | 110,240 | 0 | 110,240 | 0 |  | 0 |
| Option appraisals | 168,000 |  | 145,000 | 150,716 | 45,000 | 0 | 45,000 | 0 |  | 0 |
| Recharge to other services | -1,053,380 | -896,640 | -1,026,090 | -461,133 | -1,058,616 | -548,195 | -1,143,616 | -502,528 |  | -502,528 |
| Home Ownership Service | 109,710 |  | 109,710 | 179,074 | 109,710 | 239,170 | 109,710 | 259,170 |  | 259,170 |
| Rent | 66,300 | 61,000 | 3,850 | 1,000 | 3,850 | 3,850 | 3,850 | 0 |  | 0 |
| Rebates/Rent/Agency/Payments |  | -3000 |  |  |  |  |  |  |  |  |
| Baseline expenditure | 6,160,665 | 5,811,660 | 6,165,661 | 5,734,442 | 5,710,661 | 6,003,081 | 5,360,466 | 6,153,111 | 0 | 6,252,592 |
| Inflation |  |  | 296,242 |  | 519,220 |  | 784,495 |  |  |  |
| Contingency | 300,000 | 182,400 | 237,500 |  | 243,529 | 259,499 | 427,450 | 200,000 |  | 200,000 |
| Operating Expenditure | 6,460,665 | 5,994,060 | 6,699,403 | 5,734,442 | 6,473,410 | 6,262,580 | 6,572,411 | 6,353,111 | 0 | 6,452,592 |
| Charges for Capital | 5,183,444 | 5,010,270 | 5,021,858 | 5,274,000 | 4,790,800 | 4,958,504 | 4,706,196 | 5,338,317 |  | 5,767,990 |
| Contribution to Repairs Account | 6,194,985 | 5,443,000 | 5,893,077 | 6,070,000 | 4,744,470 | 4,593,490 | 3,980,815 | 4,668,490 |  | 4,568,490 |
| RCCO |  | 0 | 0 | 0 | 0 |  | 0 | 1,000,000 |  | 1,500,000 |
| Prudential Borrowing |  |  | 252,000 | 0 | 712,000 | 0 | 1,153,000 |  |  |  |
| Bad or Doubtful Debts | 190,000 | 253,000 | 100,000 | 642,000 | 100,000 | 0 | 100,000 | 100,000 |  | 100,000 |
| ALMO set up cost | 257,200 | 0 |  |  |  |  |  |  |  |  |
| Total Expenditure | 18,286,294 | 16,700,330 | 17,966,338 | 17,966,338 | 16,820,680 | 15,814,574 | 16,512,422 | 17,459,918 | 0 | 18,389,072 |
| Income |  |  |  |  |  |  |  |  |  |  |
| Rent Income - Dwellings | -20,473,521 | -20,497,000 | -20,231,721 | -20,232,000 | -19,989,920 | -20,320,000 | -19,753,631 | -19,979,550 |  | -20,912,705 |
| Rent Income - Non Dwellings | -598,762 | -692,761 | -598,762 | -757,000 | -598,760 | -610,220 | -598,762 | -911,868 |  | -911,868 |
| Service Charges - Tenants |  |  |  |  |  |  |  | -1,118,646 |  | -1,174,578 |
| Service Charges - Leaseholders | -240,190 | -231,010 | -319,190 | -328,490 | -363,190 | -375,060 | -393,190 | -255,488 |  | -268,262 |
| Facility Charges | -157,510 | -157,510 | -157,510 | -157,510 | -157,510 | -206,260 | -157,510 | -335,849 |  | -363,201 |
| Interest and Other Income | -92,450 | -300190 | -87,450 | -36,442 | -82,450 | -24,820 | -82,450 | -24,820 |  | -24,820 |
| Transfer from General Fund | -113,030 | -113,030 | -113,030 | -107,000 | -113,030 | -183,061 | -113,030 | -83,000 |  | -83,000 |
| HRA Subsidy | 3,370,955 | 3,395,000 | 3,687,179 | 3,734,000 | 4,250,310 | 4,663,943 | 4,666,788 | 5,030,240 |  | 5,113,943 |
| Rent Convergence |  |  |  |  |  |  | -934,000 |  |  |  |
| Total Income | -18,304,508 | -18,326,330 | -17,820,484 | -17,973,442 | -17,054,550 | -17,055,478 | -17,365,785 | -17,678,982 |  | -18,624,492 |
| In Year Deficit / (Surplus) | -18,214 | -1,626,00 | 145,854 | -253,000 | -233,870 | -1,240,904 | -853,363 | -219,063 |  | -235,420 |
| BALANCE | -3,331,764 | -4,939,550 | -3,185,910 | -5,193,000 | -3,419,780 | -6,433,904 | -4,273,143 | -6,652,967 |  | -6,888,388 |

