

| Meeting: | Tenants' and Leaseholders' Consultative Forum |
|----------------------|--|
| Date: | 26 March 2007 |
| Subject: | Housing Revenue Account (HRA) 5 year Budget |
| Key Decision: | Analysis 2004-05 to 2008-09 No |
| Responsible Officer: | Myfanwy Barrett Director of Financial and Business Strategy |
| Portfolio Holder: | David Ashton Deputy Leader Portfolio Holder for Finance and Business Matters |
| Exempt: | No |
| Enclosures: | None |

SECTION 1 – SUMMARY AND RECOMMENDATIONS

This report provides an analysis of the HRA budget over a 5year period from 2004 –05 to 2008-09. It compares the budget as originally set out in the HRA business plan with outturn/revised budgets put to and agreed by Cabinet as part of the medium term budget strategy.

RECOMMENDATIONS:

FOR INFORMATION ONLY

REASON: The information provided was requested by TLCF at its meeting on 24th January 2007

SECTION 2 – REPORT

- A 30 year HRA business plan based on prudential borrowing to finance the decent homes improvement works was submitted to and approved by Government Office for London (GOL) in January 2007. The plan included a detailed 4-yr detailed budget based on a number of stated financial assumptions. When the annual budget is set each year, the budget as set out in approved business plan is reviewed and updated to ensure the medium term budget strategy adequately reflects current and future service requirements.
- 2. The report below compares detailed budgets as set out in the business plan with outturn/revised budgets in the medium term budget strategy. The annual budget review in January 2007 had regard for the initial financial assumptions that underpinned the business plan, the HRA zero based budget review completed in March 2005, outturn from previous years and current service pressures, priorities and challenges.
- 3. Highlighted below are key areas of difference between balances set out in the business plan and outturn/revised budgets.

Balances

- Accumulated balances at the start of year 1 (2004-05) of the business plan were £3m. Accumulated balances as at end of year 3 (2006-07) of the plan, are expected to be £6m reflecting the estimated outturn position in 2006-7 of £1m surplus.
- In the first three years of the business plan, outturn balance was significantly higher than forecast. In year 4 (2007-08), the business plan estimated annual surplus of £853k has been revised downward to make adequate provision for service requirements.

Year 1 - 2004-05

- 6. Business Plan £18k surplus, Outturn £1.6m surplus. Key areas of change:
 - £750k lower than expected contribution to repairs arising from significant capitalisation of major repairs costs and implementation of cost reviews,
 - £431k lower than expected supervision & management costs
 - £257k unrealised Almo set up costs
 - £170k lower cost of borrowing

Year 2 - 2005-06

- 7. Business Plan £145k deficit, Outturn £253k surplus. Key areas of change:
 - £788k lower supervision & management costs
 - £153k higher dwelling income recovered
 - £542k higher bad debt provision

Year 3 - 2006-07

- Business Plan £233k surplus, estimated Outturn £1.2m surplus. Key areas of change:
 - £310k lower contingency and bad debt provisions,
 - £544k lower than expected costs of capital borrowing, and
 - £153k lower supervision & management costs

Year 4 - 2007-08

- 9. Business Plan £853k surplus, revised budget £219k surplus, a reduction of £634k. Key areas of change:
 - £687k higher contribution to repairs
 - £313k higher rental garage and other rental income
 - £1m higher revenue contribution to capital investment
 - £521k realignment of cost of borrowing
 - £219k lower supervision & management costs

Year 5 - 2008-09

10. Detailed business plan budget not available for comparison. The medium term budget strategy estimated a budget surplus of £235k in 2008-09.

Use of HRA Balances

- 11. The HRA is a ringfenced account and surplus or expenditure cannot be transferred to or from the General Fund. Central service costs can be transferred between the two to cover the costs to be borne by the HRA. The HRA retains the surplus and funds any in year deficit should that arise. Any surplus or deficit is carried forward and forms part of the accumulated retained balance.
- 12. The HRA position continues to be robust with projected balances at end March 2006-07 of £7m. The balances are generally available to meet long term pressures such as investing in the improvement in tenants homes to support the achievement of decent homes.

SECTION 3 - STATUTORY OFFICER CLEARANCE

| Chief Finance Officer | ✓ Name: Anil Nagpal |
|-----------------------|------------------------|
| | Date: 7 February 2007 |
| Monitoring Officer | ✓ Name: David Galpin |
| | Date: 19 February 2007 |

SECTION 4 - CONTACT DETAILS AND BACKGROUND PAPERS

- <u>Contact:</u> Carol Maduka Service Manager, Urban Living Finance 020 8424 1672
- Background Papers:30 year HRA Business Plan
HRA Medium Term Budget Strategy

| | Year 1 | | Year 2 | | Year 3 | ~ | Year 4 | | Year 5 | |
|---------------------------------------|----------------------------------|-----------------|----------------------------------|---------------|----------------------------------|-------------|----------------------------------|----------------------|----------------------------------|----------------------|
| | Original Budget | Final Outturn | Original Budget | Final Outturn | Original | Forecast | Original | Approved | Original | Approved Budget |
| | 2004-05 (Option Appraisal) | | 2005-06 (Option Appraisal) | | 2006-07 (Option Appraisal) | 2006-07 | 2007-08 (Option Appraisal) | 2007-08 (Cabinet) | 2008-09 (Option Appraisal) | 2008-09 (Cabinet) |
| Expenditure | £ | ч | £ | ч | £ | ч | £ | £ | £ | ч |
| Employee Costs | 3,258,185 | 3,416,504 | 3,151,725 | 2,814,652 | 2,901,725 | 2,925,531 | 2,661,530 | 2,961,797 | n/a | 3,050,651 |
| Supplies & Services | 1,562,040 | 1,473,043 | 1,589,628 | 1,399,797 | 1,564,628 | 1,561,490 | 1,539,628 | 1,599,270 | | 1,599,270 |
| Central Recharges | 1,855,140 | 1,760,753 | 1,829,580 | 1,511,369 | 1,829,580 | 1,411,180 | 1,829,580 | 1,411,180 | | 1,411,180 |
| Employee Costs - Needs/Strategy | - | | 182,018 | | 134,544 | 343,905 | 134,544 | 354,222 | | 364,849 |
| I T Projects | 74,890 | | 70,000 | 74,091 | 70,000 | 70,000 | 70,000 | 70,000 | | 70,000 |
| Miscellaneous | 119,780 | | 110,240 | 64,876 | 110,240 | 0 | 110,240 | 0 | | 0 |
| Option appraisals | 168,000 | | 145,000 | 150,716 | 45,000 | 0 | 45,000 | 0 | | 0 |
| Recharge to other services | -1,053,380 | -896,640 | -1,026,090 | -461,133 | -1,058,616 | -548,195 | -1,143,616 | -502,528 | | -502,528 |
| Home Ownership Service | 109,710 | | 109,710 | 179,074 | 109,710 | 239,170 | 109,710 | 259,170 | | 259,170 |
| Rent Rehates/Rent/Ariency/Payments | 66,300 | 61,000 -3000 | 3,850 | 1,000 | 3,850 | 3,850 | 3,850 | 0 | | 0 |
| Baseline expenditure | 6,160,665 | 5,811,660 | 6,165,661 | 5,734,442 | 5,710,661 | 6,003,081 | 5,360,466 | 6,153,111 | 0 | 6,252,592 |
| Inflation | | | 296,242 | | 519,220 | | 784,495 | | | |
| Contingency | 300,000 | 182,400 | 237,500 | | 243,529 | 259,499 | 427,450 | 200,000 | | 200,000 |
| Operating Expenditure | 6,460,665 | 5,994,060 | 6,699,403 | 5,734,442 | 6,473,410 | 6,262,580 | 6,572,411 | 6,353,111 | 0 | 6,452,592 |
| Charges for Capital | 5,183,444 | 5,010,270 | 5,021,858 | 5,274,000 | 4,790,800 | 4,958,504 | 4,706,196 | 5,338,317 | | 5,767,990 |
| Contribution to Repairs Account | 6,194,985 | 5,443,000 | 5,893,077 | 6,070,000 | 4,744,470 | 4,593,490 | 3,980,815 | 4,668,490 | | 4,568,490 |
| RCCO | 0 | 0 | 0 | 0 | 0 | | 0 | 1,000,000 | | 1,500,000 |
| Prudential Borrowing | | | 252,000 | 0 | 712,000 | 0 | 1,153,000 | | | |
| Bad or Doubtful Debts | 190,000 | 253,000 | 100,000 | 642,000 | 100,000 | 0 | 100,000 | 100,000 | | 100,000 |
| ALMO set up cost | 257,200 | 0 | | | | | | | | |
| Total Expenditure | 18,286,294 | 16,700,330 | 17,966,338 | 17,966,338 | 16,820,680 | 15,814,574 | 16,512,422 | 17,459,918 | 0 | 18,389,072 |
| Income | | | | | | | | | | |
| Rent Income – Dwellings | -20,473,521 | -20,497,000 | -20,231,721 | -20,232,000 | -19,989,920 | -20,320,000 | -19,753,631 | -19,979,550 | _ | -20,912,705 |
| Rent Income – Non Dwellings | -598,762 | -692,761 | -598,762 | -757,000 | -598,760 | -610,220 | -598,762 | -911,868 | | -911,868 |
| Service Charges - Tenants | | | | | | | | -1,118,646 | | -1,174,578 |
| Service Charges - Leaseholders | -240,190 | -231,010 | -319,190 | -328,490 | -363,190 | -375,060 | -393,190 | -255,488 | | -268,262 |
| Facility Charges | -157,510 | -157,510 | -157,510 | -157,510 | -157,510 | -206,260 | -157,510 | -335,849 | | -363,201 |
| Interest and Other Income | -92,450 | -300190 | -87,450 | -36,442 | -82,450 | -24,820 | -82,450 | -24,820 | | -24,820 |
| Transfer from General Fund | -113,030 | -113,030 | -113,030 | -107,000 | -113,030 | -183,061 | -113,030 | -83,000 | | -83,000 |
| HRA Subsidy | 3,370,955 | 3,395,000 | 3,687,179 | 3,734,000 | 4,250,310 | 4,663,943 | 4,666,788 | 5,030,240 | | 5,113,943 |
| Rent Convergence | | | | | | | -934,000 | | | |
| Total Income | -18,304,508 | -18,326,330 | -17,820,484 | -17,973,442 | -17,054,550 | -17,055,478 | -17,365,785 | -17,678,982 | | -18,624,492 |
| In Year Deficit / (Surplus) | -18,214 | -1,626,00 | 145,854 | -253,000 | -233,870 | -1,240,904 | -853,363 | -219,063 | | -235,420 |
| BALANCE | -3,331,764 | -4,939,550 | -3,185,910 | -5,193,000 | -3,419,780 | -6,433,904 | -4,273,143 | -6,652,967 | | -6,888,388 |
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HOUSING REVENUE ACCOUNT (HRA) - 5 YEAR BUDGET SUMMARY

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